

AGENDA SUPPLEMENT

Council

To: Councillors Ayre, Baxter, B Burton, J Burton, Clarke, Coles, Crawshaw, Cullwick, Cuthbertson, Douglas, Fenton, Fisher, Healey, Hollyer, Hook, Kent, Kilbane, Knight, Lomas, Mason, Melly, Merrett, Moroney, D Myers, Nelson, Nicholls, Orrell, Pavlovic, Ravilious, Rose, Rowley, Runciman, Smalley, Steels-Walshaw, Steward, K Taylor, Vassie, Waller, Wann, Warters, Watson, Waudby, Webb, Wells (Lord Mayor), Whitcroft, Widdowson and Wilson

Date: Thursday, 27 February 2025

Time: 6.30 pm

Venue: The Guildhall, Coney Street, York, YO1 9QN

The Agenda for the above meeting was published on **19 February 2025**. The attached additional documents are now available for the following agenda item:

**8. Recommendations of Executive on the (Pages 3 - 14)
Council's Financial Strategy 2025/26 to 2029/30,
Capital Budget 2025/26 to 2029/30, Capital
Financing and Investment Strategy and the
Treasury Management Strategy Statement and
Prudential Indicators for 2025/26 to 2029/30**

To consider the recommendations made by the Executive, at their meeting on 21 January 2025, in relation to:

- i) The Financial Strategy 2025/26 to 2029/30 (Revenue Budget)
- ii) The Capital Budget 2025/26 to 2029/30
- iii) The Capital Financing and Investment Strategy

iv) The Treasury Management Strategy Statement and Prudential Indicators 2025/26 to 2029/30.

These recommendations are set out in the attached report and will be moved by the Executive Leader.

Please note you can view the Executive Budget Agenda for 21 January 2025 here:

<https://democracy.york.gov.uk/ieListDocuments.aspx?CId=733&MIId=14504>

This agenda supplement was published on **24 February 2025.**

Budget Council – 27 February 2025**List of Motions and Amendments to be Proposed****Liberal Democrat Amendment to the Budget proposals.**

To be moved by Cllr Ayre as follows:

Revenue Budget

In relation to the Executive's recommendations on the revenue budget (paragraph 14 of pages 43 and 44 of Council papers refers):

In sub paragraph c) add at the end of the sentence 'subject to the following amendments;

- **£600k to reverse the full impact of savings to the Library Service**
- **£370k additional funding to frontline neighbourhood services (of which £210k is one off and £160k recurring)**
- **£150k one off investment in bus services**
- **£300k one-off additional discounts to Green Waste charges and community waste disposal initiatives.**
- **£340k one-off reduction to fund partial reversal of parking increases pending completion of the review of city centre parking provisions set in the Local Transport Strategy Implementation Plan**
- **£150k budget to reinstate Dial & Ride Service (funded partly by Public Health Grant)**
- **£200k one off investment in Social Service Day Club provision(funded from Public Health Grant)**
- **£60k budget for Treasury Management to fund additional capital investment**

In sub paragraph d) add at the end of the sentence 'subject to the following amendments;

- **Delete additional Executive Support Assistant to Political Groups - £30k**
- **Reduction in Chief Officer roles, grades and capacity - £145k**

- **Reduction of two Executive Members - £40k**
- **Delete posts in the communications team - £90k**
- **Reduction in ICT budget - £140k**
- **No longer fund Economic Development, with the ambition of this being passed to the Combined Authority - £105k**
- **Reduction in council facility management contract spend - £150k**
- **Fund £150k additional street cleaning through voluntary tourist tax**
- **Remove vacant AD Public Health from establishment - £120k**
- **Use of CYT acquisition reserve subject to CYT board approval £500k**

Add sub paragraph i) to paragraph 14

- i) The use of £200k from the Public Health Reserve to fund the Social Care Day Clubs

Add sub paragraph j) to paragraph 14

- j) The use of £500k from the Venture Fund

For information, the effect on the original motion of this amendment would be as follows:

Revenue Budget

14. Executive recommends that Council:

- i. Approves the budget proposals outlined in the Financial Strategy report and in particular;
 - a) The net revenue expenditure requirement of £156.921m
 - b) A council tax requirement of £120.180m
 - c) The revenue growth proposals as outlined in paragraphs 51 to 53, **subject to the following amendments;**
 - **£600k to reverse the full impact of savings to the Library Service**
 - **£370k additional funding to frontline neighbourhood services (of which £210k is one off and £160k recurring)**
 - **£150k one off investment in bus services**

- £300k one-off additional discounts to Green Waste charges and community waste disposal initiatives.
 - £340k one-off reduction to fund partial reversal of parking increases pending completion of the review of city centre parking provisions set in the Local Transport Strategy Implementation Plan
 - £150k budget to reinstate Dial & Ride Service (funded partly by Public Health Grant)
 - £200k one off investment in Social Service Day Club provision (funded from Public Health Grant)
 - £60k budget for Treasury Management to fund additional capital investment
- d) The 2025/26 revenue savings proposals as outlined in annex 2, **subject to the following amendments;**
- **Delete additional Executive Support Assistant to Political Groups - £30k**
 - **Reduction in Chief Officer roles, grades and capacity - £145k**
 - **Reduction of two Executive Members - £40k**
 - **Delete posts in the communications team - £90k**
 - **Reduction in ICT budget - £140k**
 - **No longer fund Economic Development, with the ambition of this being passed to the Combined Authority - £105k**
 - **Reduction in council facility management contract spend - £150k**
 - **Fund £150k additional street cleaning through voluntary tourist tax**
 - **Remove vacant AD Public Health from establishment - £120k**
 - **Use of CYT acquisition reserve subject to CYT board approval £500k**
- e) The fees and charges proposals as outlined in annex 3
- f) The Housing Revenue Account (HRA) 25/26 budget set out in annex 5

- g) The Dedicated Schools Grant (DSG) proposals outlined from paragraph 141
 - h) The Flexible Use of Receipts Policy set out in annex 7.
 - i) The use of £200k from the Public Health Reserve to fund the Social Care Day Clubs**
 - j) The use of £500k from the Venture Fund**
- ii. Notes that the effect of approving the income and expenditure proposals included in the recommendations would result in a 4.99% increase in the City of York Council element of the council tax, 2% of which would relate to the social care precept.

Reason: To ensure a legally balanced budget is set

Capital Budget 2025/26 to 2029/30

In relation to the Executive's recommendations on the capital budget (paragraph 15 of page 44 of Council papers refers):

Under paragraph 15 (i), insert new sub paragraphs:

e) Agree to the addition of the following schemes to be funded from borrowing

- Active Travel Fund £425k
- Ward Highway Schemes £500k
- Acomb Library £300k
- Westfield MUGA £300k

f) Remove the following schemes funded by borrowing

- CRIS Replacement (fund from ICT budget) £125k
- Crematorium Upgrade £300k

g) Remove the following schemes funded from borrowing and only progress with alternative funding business cases

- Woodland Car Park £400k
- CCTV and ANPR £100k

h) Reallocate £500k from Highway Schemes to Ward Highway Schemes

For information, the effect on the original recommendation of this amendment would be as follows:

The Executive is requested to recommend that Council:

- i. Agree to the revised capital programme of **£385.983m** that reflects a net overall increase of **£61.547m** (as set out in table 2 and in Annex 1). Key elements of this include:
 - a) New schemes funded by prudential borrowing totalling £8.750m as set out in table 3 **and amended by recommendations in para e), f) and g) below**;
 - b) Extension of prudential borrowing funded Rolling Programme schemes totalling £24.712m as set out in table 4;
 - c) Extension of externally funded Rolling Programme schemes totalling £11.935m as set out in table 5;
 - d) An increase in HRA funded schemes totalling £16.150m funded from a combination HRA balances/capital receipts as set out in table 6;
 - e) Agree to the addition of the following schemes to be funded from prudential borrowing

• Active Travel Fund	£425k
• Ward Highway Schemes	£500k
• Acomb Library	£300k
• Westfield MUGA	£300k
 - f) Remove the following schemes funded by prudential borrowing

• CRIS Replacement (fund from ICT budget)	£125k
• Crematorium Upgrade	£300k
 - g) Remove the following schemes funded from borrowing and progress with alternative funding business cases

• Woodland Car Park	£400k
• CCTV and ANPR	£100k
 - h) Reallocate £500k from Highway Schemes to Ward Highway Schemes

- ii. Note the total increase in Council borrowing as a result of new schemes being recommended for approval is £33.462m the details of which are considered within this report and the financial strategy report.
- iii. Approve the full restated programme as summarised in Annex 2 totalling **£385.983m** covering financial years 2025/26 to 2029/30 as set out in table 12 and Annex 2

Reason: In accordance with the statutory requirement to set a capital budget for the forthcoming financial year.

Capital and Investment Strategy

16. Executive recommends that Council:

- i. Approve the Capital and Investment Strategy at Annex A

Reason: To meet the statutory obligation to comply with the Prudential Code 2017

Treasury Management Strategy Statement and Prudential Indicators

17. Executive recommends that Council approve;

- i. The proposed treasury management strategy for 2025/26 including the annual investment strategy and the minimum revenue provision policy statement;
- ii. The prudential indicators for 2025/26 to 2029/30 in the main body of the report;
- iii. The specified and non-specified investments schedule (annex B)
- iv. The scheme of delegation and the role of the section 151 officer (annex D)

Reason: To enable the continued effective operation of the treasury management function and ensure that all council borrowing is prudent, affordable and sustainable.

Budget Council – 27 February 2025

List of Motions and Amendments to be Proposed

Conservative Amendment to the Budget proposals.

To be moved by Cllr Steward as follows:

Revenue Budget

In relation to the Executive's recommendations on the revenue budget (paragraph 14 of pages 43 and 44 of Council papers refers):

In sub paragraph a) delete "£156.921m" and replace with "£156.896m"

In sub paragraph b) delete £120.180m and replace with £120.155m

In sub paragraph c) add at the end of the sentence 'subject to the following amendments;

- **£1,570k impact of reinstating a free first garden bin collection service**
- **£50k additional funding to for community transport to support reprovision of Dial & Ride type services, if a city wide solution cannot be facilitated then specific areas to be able to bid for localised funding**
- **£30k to freeze "Minster Badge" price at £30**
- **£50k to provide free compost bins to be collected by the public.**
- **£100k revenue cost of adding £1m capital to the Highways Budget**
- **£200k (one off) budget for Parking incentives funded from Venture Fund**
- **£25k (one off) Farming and General Countryside Hardship Fund to ensure benefits are accessed.**
- **£15k (one off) funding to seek whether an orbital bus route can be provided.**
- **Remove £150k growth for Community Caretakers**
- **Reduce disability training growth by £40k (one-off), ensuring additional £10k embedded in annual budget**

In sub paragraph d) add at the end of the sentence ‘subject to the following amendments;

- **Outsource management of the Mansion House - £25k**
- **Outsource Adult Social Care Personal Support - £60k**
- **Outsource Adult Social Care Day Support - £38k**
- **Outsource Flaxman Avenue services - £26k**
- **Reduce CCTV budget – seek funding from North Yorkshire Police - £100k**
- **Delete posts in Democratic Governance - £89k**
- **Delete budget for Our City - £60k**
- **Reduction in Chief Officer roles and capacity - £200k**
- **Reduce Executive Special Responsibility Allowances by 25% - £57k**
- **Reduction of two Executive Members - £40k**
- **Delete posts in the corporate policy team - £105k**
- **Delete posts in the communications team - £150k**
- **Reduce overtime budget - £100k**
- **Delete Political Assistant posts - £90k**
- **Delete post in Equalities Team - £50k**
- **Delete posts in the Communities Team - £160k**
- **Reduction in ICT budget - £150k**
- **No longer fund Economic Development - £105k**
- **Reduction in council publicity - £30k**
- **Review of staff travel by - £20k**
- **Remove school crossing patrols where other physical measures in place - £20k**

Add sub paragraph i) to paragraph 14

- i) The use of £200k from the Venture Fund to fund the parking initiatives.

In paragraph 14 ii) third line, delete ‘4.99%’ and replace with ‘4.97%’.

For information, the effect on the original motion of this amendment would be as follows:

Revenue Budget

14. Executive recommends that Council:

- i. Approves the budget proposals outlined in the Financial Strategy report and in particular;
- a) The net revenue expenditure requirement of **£156.896m**
 - b) A council tax requirement of **£120.155m**
 - c) The revenue growth proposals as outlined in paragraphs 51 to 53, **subject to the following amendments;**
 - **£1,570k impact of reinstating a free first garden bin collection service**
 - **£50k additional funding to for community transport to support reprovision of Dial & Ride**
 - **£30k to freeze “Minster Badge” price at £30**
 - **£50k to provide free compost bins to be collected by public**
 - **£100k revenue cost of adding £1m capital to the Highways Budget**
 - **£200k one off budget for Parking incentives funded from Venture Fund**
 - **£25k one off Farmers Hardship Fund to ensure benefits are accessed**
 - **£15k one off funding to seek whether an orbital bus route can be provided**
 - **Remove £150k growth for Community Caretakers**
 - **Reduce disability training growth by £40k (one-off**
- d) The 2025/26 revenue savings proposals as outlined in annex 2, **subject to the following amendments;**
- **Outsource management of the Mansion House - £25k**
 - **Outsource Adult Social Care Personal Support - £60k**
 - **Outsource Adult Social Care Day Support - £38k**
 - **Outsource Flaxman Avenue services - £26k**
 - **Reduce CCTV budget – seek funding from North Yorkshire Police - £100k**
 - **Delete posts in Democratic Governance - £89k**
 - **Delete budget for Our City - £60k**
 - **Reduction in Chief Officer roles and capacity £200k**

- **Reduce Executive Special Responsibility Allowances by 25% - £57k**
- **Reduction of two Executive Members - £40k**
- **Delete posts in the corporate policy team - £105k**
- **Delete posts in the communications team - £150k**
- **Reduce overtime budget - £100k**
- **Delete Political Assistant posts - £90k**
- **Delete post in Equalities Team - £50k**
- **Delete posts in the Local Area Co-ordinator Team - £160k**
- **Reduction in ICT budget - £150k**
- **No longer fund Economic Development - £105k**
- **Reduction in council publicity - £30k**
- **Review of staff travel by - £20k**
- **Remove school crossing patrols where other physical measures in place - £20k**

- e) The fees and charges proposals as outlined in annex 3
- f) The Housing Revenue Account (HRA) 25/26 budget set out in annex 5
- g) The Dedicated Schools Grant (DSG) proposals outlined from paragraph 141
- h) The Flexible Use of Receipts Policy set out in annex 7.
- i) The use of £200k from the Venture Fund to fund the parking initiatives.**

- ii. Notes that the effect of approving the income and expenditure proposals included in the recommendations would result in a **4.97%** increase in the City of York Council element of the council tax, 2% of which would relate to the social care precept.

Reason: To ensure a legally balanced budget is set

Capital Budget 2025/26 to 2029/30

In relation to the Executive's recommendations on the capital budget (paragraph 15 of page 44 of Council papers refers):

In paragraph 15 (i), first line delete '£385.383m' and replace with '£386.383m'

In paragraph 15 (i), second line delete '£60.947m' and replace with '£61.947m'

Under paragraph 15 (i), insert new sub paragraphs:

e) Increase borrowing by an additional £1m to fund Highway Maintenance in 2025/26

In paragraph 15 (ii), second line delete '£32.862m' and replace with '£33.862m'

In paragraph 15 (iii), second line delete '£385.383m' and replace with '£386.383m'

For information, the effect on the original recommendation of this amendment would be as follows:

The Executive is requested to recommend that Council:

- i. Agree to the revised capital programme of **£386.383m** that reflects a net overall increase of **£61.947m** (as set out in table 2 and in Annex 1). Key elements of this include:
 - a) New schemes funded by prudential borrowing totalling £8.150m as set out in table 3;
 - b) Extension of prudential borrowing funded Rolling Programme schemes totalling £24.712m as set out in table 4;
 - c) Extension of externally funded Rolling Programme schemes totalling £11.935m as set out in table 5;
 - d) An increase in HRA funded schemes totalling £16.150m funded from a combination HRA balances/capital receipts as set out in table 6;
 - e) Increase borrowing by an additional £1m to fund Highway Maintenance in 2025/26**
- ii. Note the total increase in Council borrowing as a result of new schemes being recommended for approval is **£33.862m** the details

of which are considered within this report and the financial strategy report.

- iii. Approve the full restated programme as summarised in Annex 2 totalling **£386.383m** covering financial years 2025/26 to 2029/30 as set out in table 12 and Annex 2

Reason: In accordance with the statutory requirement to set a capital budget for the forthcoming financial year.

Capital and Investment Strategy

16. Executive recommends that Council:

- i. Approve the Capital and Investment Strategy at Annex A

Reason: To meet the statutory obligation to comply with the Prudential Code 2017

Treasury Management Strategy Statement and Prudential Indicators

17. Executive recommends that Council approve;

- i. The proposed treasury management strategy for 2025/26 including the annual investment strategy and the minimum revenue provision policy statement;
- ii. The prudential indicators for 2025/26 to 2029/30 in the main body of the report;
- iii. The specified and non-specified investments schedule (annex B)
- iv. The scheme of delegation and the role of the section 151 officer (annex D)

Reason: To enable the continued effective operation of the treasury management function and ensure that all council borrowing is prudent, affordable and sustainable.